

# Session Edition IX. 2003

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April 14 - 17, 2003

Budget hearings held by the House Finance, Ways & Means Committee end this week. Hearings have been conducted since March 11th. (See the latter part of the Review for recent summaries). Also winding down is subcommittee activity, with many subcommittees considering final calendars on April 22nd and 23rd.

#### Agriculture Matt Rarnes

Mun Dunes

The Agriculture Committee met Tuesday, April 15, to consider HB 172 Clowidson), April 15, to consider HB 172 Clowidson), An amendment rewrites the bill and enacts model language to aid enforcement of the Temessee Tobacco Manufacturer's Escrow Fund Act. Present law requires all tobacco manufacturers estiling eigarettes within this state after May 26, 1999, to become a participating manufacturer in the Master Settlement Agreement and perform the financial obligations thereunder or place into an escrow account certain amounts from tobacco sales as required under the Act.

This bill requires every manufacturer to certify annually to the Commissioner of Revenue and Attorney General that it either is a participating manufacturer or is a nonparticipating manufacturer in full compliance with the escrow fund requirements. The Committee went into treests to hear from Carolyn Smith of the Attorney General's Office. Ms. Smith of the Attorney General's Office. Ms. Smith stated most, if not all, of the 46 states party to the Agreement have enacted similar legislation. Chairiman Davidson pointed out the legislation is needed because the state attorney Generals have realized companies are springing up everywhere to thwart the requirements of the 1998 Agreement. The bill passed to Finance, Ways, and Means as sumerabed.

Louis Buck, State Executive Director for the United States Department of Agriculture Farm Service Agency, spoke generally about the Agency and its roots as a federal program that is administered locally. Among the Agency's efforts, Mr. Buck noted the federal Farm Security and Rural Investment Act of 2002 ("2002 Farm Bill").

(continued)

which has improved safety nets for farmers and allowed for much-needed planting flexibility. Visit the Agency on the Web at www.fsa.usda.gov for more information.

### **Children & Family Affairs**

Shannon Romain

#### The Full Committee

The committee met on Tuesday with eight bills on the calendar. HB 1861 (Rep. Hagood) was referred to Finance, Ways and Means. The bill strengthens the procedures enacted in 1999 for notifying schools principals of the enrollment of children who have been adjudicated for serious offenses. As amended, the bill mandates that when a child initially enrolls in a LEA the parents are required to inform the principal if the child has been suspended, expelled, or adjudicated delinquent. It also requires the juvenile court and the local law enforcement agency to prepare an abstract of the adjudicated offenses for the court files and law enforcement records. A copy of the abstract must be provided to the child's parents or legal custodian, who must in turn, provide the principal with a copy. If the child is placed in the custody of the Department of Children's Services, the court must make a finding that the principal shall be notified in writing by either the court or the department. The amendment makes the bill. The fiscal note on the bill estimates an increase in local state expenditures of less than \$100,000.

The remaining bills on the calendar were referred to Calendar and Rules. HB 0859 (Rep. Brown), as amended, permits a parent to make alternate transportation arrangements for a child if that parent's license is currently, expired, suspended, or revoked, etc. Furthermore, a parent having custody of a child may refuse to turn the child over if that parent is aware of the aforementioned circumstances surrounding the other parent's license. Such refusal will not constitute a violation of the parenting plan. HB 1391 (Rep. B. Turner) gives the court the discretion to require an individual who violates a child support order to remove litter or work in a recycling plant as an alternative to or in addition to incarceration. HB 1408 (Rep. Patton) provides civil immunity for judges that may arise from the subject matter taught in premarital training courses and HB 1480 (Rep. Chumney), as amended, creates a new category of alimony called transitional alimony. Tennessee courts favor rehabilitative alimony, which is typically awarded to assist a spouse in going back to

school, and can be adjusted periodically according to changes in circumstances. Transitional alimony is nonmodifiable, deductible, short-term financial support that helps an economically disadvantaged spouse adjust to the economic consequences of divorce. It is not intended to assist with education or for any other long-term situations.

HB 2038 (Rep. McMillan) corrects citation errors and clarifies that the Department of Humans Services may adjust a child support order upon a determination that a substantial change in circumstances exists (generally a 15%). The department is not required to wait until a requesting party presents proof of a change in circumstances. A committee amendment to the bill corrects a typographical error. HB 2050 (Rep. McMillan), an administration bill, was presented by Rep. John DeBerry. It revises the Interstate Compact on Juveniles, which promotes reciprocity among the states regarding the adjudication and return of children that have runaway, absconded, etc. HB 2051 (Rep. McMillan) was presented by Rep. Shaw. The bill authorizes the Denartment of Children's Services to collect identifying information on abuse service providers in order to track the effectiveness of such programs. The committee made a recommendation for an amendment to the bill that corrects a typographical error.

#### Domestic Relations Subcommittee

HB 0875 (Rep. R. Johnson) was referred to the full committee with a recommendation for an amendment which makes the bill. The bill amends and clarifies legislation enacted in 1995 or 1996. It revises adoption provisions relating to home studies and foreign adorations.

The following bills were deferred for one week: HB 0861 (Rep. Bunch) HB 1657 (Rep. J. DeBerry)

The following bills were taken off notice: HB 1704 (Rep. Dubois) HB 1121 (Rep. Shepard)

#### Family Justice Subcommittee

HB 1146 (Rep. J. DeBerry) was referred to the full committee and HB 1079 (Rep. Patton) was withdrawn. HB 1146 removes from the law the provision that the creation of the Commission on Responsible Fatherhood is contingent on the availability of funds. HB 1079 shifts money from the marriage license fee from the Weems Academy to the Urban Ministry Safehouses.

The Domestic Relations and the Family Justice Subcommittees are scheduled to have their final meetings next week.

### Commerce

Matt Barnes

#### The Full Committee

The Commerce Committee met Tuesday, April 15, with 12 bills on the calendar.

HB 0262 (Shepard), regarding prescription drug benefit management, was rolled one week, as well as HBs 1277 and 1279 (Hargett), regarding real estate agents and brokers.

HB 1386 (McKee) involves the stabilization of the TennCare provider network to assure providers are paid timely and according to

and providers. The Committee adopted an amendment that rewrites the bill and changes the effective date to January 1, 2004. After considerable discussion and a period of recess to hear from

amounts determined by managed care companies



Rep. McKee

or recess to mean from Heather Perry, Legislative Liaison for the Bureau of TemcCare, and Adrienne Knestrick, lobbyist for the Hospital Alliance of Tennessee, the bill was rolled one week. Rep. Brenda Tumer requested that a representative from TemcCare, one from Finance and Administration, and one from the Administration address some of the Committee's concerns over TemcCare at next week's meeting. Chairman Hargrove stated the Committee intends to honor that request.

HB 1274 (Curtiss), as amended, clarifies the definition of auto auction and exempts it from having to keep an escrow account when such auction does not accept and deposit funds of others. The bill passed as amended to Calendar and Rules.

HB 1986 (Head), as amended, removes the exclusion from the definition of contractor those persons constructing residences on private property for resale in certain counties. The amendment makes the bill and allows the contractors to be grandfäthered in without taking a test. The bill passed as amended to Finance, Waxs, and Means.

HB 0722 (Curtiss) has an amendment that makes the bill and specifically requires dealer permission before filling or refilling liquefied petroleum gas tanks, as some dealers have construed "service" in the present law to include filling and refilling. The bill passed as amended to Calendar and Rules.

HB 0931 (Hagood), as amended, revises present law to allow financial institutions to disclose information thought relevant to a possible violation of law. The amendment makes the bill and, as discussed in Committee, offers protection to the elderly. The bill passed as amended to Calendar and Rules.

HB 1397 (Eldridge) has an amendment that makes the bill and requires a workers' compensation insurer to provide within 30 days a copy of an insured's prior threeyear loss run history upon written request from the insured or insured's designee. The bill passed as amended to Calendar and Rules.

HB 267 (McMillan), as amended, includes information on per-need trust accounts in the information that mist be provided to the Commissioner of Commerce and Insurance prior to the sale or transfer of a cemetery. The bill authorizes the Commissioner to deny, suspend, revoke, or refuse to renew any certificate of registration for violations. The bill passed as amended to Calendar and Rules.

HB 1943 (Hargrove) changes provisions governing the manufacture and installation of manufactured homes. An amendment specifies that financial institutions engaged in the sale, leasing, or distribution of new and used manufacture homes are not "dealers" for purposes of regulating manufactured home sales. The bill passed as amended to Calendar and Rules.

HB 2056 (McMillan), as amended, makes revisions to current law relative to the filing of insurance policies on droms with the Commissioner of the Department of Commerce and Insurance, the filing of annual statements by county mutual fire insurance companies, the filing of premium tax for surplus lines insurance, and professional liability reciprocal insurance. The bill passed as amended to Finance, Ways, and Means.

### Industrial Impact Subcommittee

The Industrial Impact Subcommittee met on Tuesday, April 15 with 22 bills on calendar. The following three moved to full committee:

HB 1099 (Black) requires all individual and group health insurance policies, all self-insured groups and all managed health care delivery policies - delivered, issued, continued or renewed on or after July 1 of this year - to provide benefits or coverage for colorectal screenings. TennCare is excluded.

HB 1958 (Vaughn), as amended, entitles a person to medication counseling by a doctor of pharmacy if such person is covered by health insurance and taking six or more prescribed medications. In its original form, bill would have made the counseling sessions reimbursable through the patient's insurance coverage. The amendment offered in the subcommittee removes the mandate and makes the coverage permissive.

HB 1343 (Hargrove) requires the Comptroller's annual actuarial study of the TemCare program and its MCOs to include information on actual provider reimbursement rates. This information would allow Temessee protect rates to be compared to similar programs in other states. By law, the Comptroller's annual actuarial study is reported to the General Assembly. The bill asks that this information be included in that study.

Taken off notice were HB 0577 (Sontany) that requires a bittering agent to be added to certain engine coolants or antifreeze manufactured after January 1st of next year and HB 1335 (Shepard) that sets a list of requirements for contracting agents and payors.

The remainder of the calendar was rolled one week. The following bills will be heard on the 22nd:

HB 1248 (Chumney) prohibits health insurers from terminating coverage to a spouse or dependent of an insured person in the event of death, separation or divorce. As amended, it applies to group plans with 25 employees or more and makes other changes.

The six bills dealing with medical service corporations that Representative Briley mentioned on the House floor on Monday (HBs 1128, 1129, 1130, 1131, 1132, 1133), were rolled with the intent of hearing the compromise bill.

HB 1439 (Shepard), which establishes guidelines for recouping health care provider claims, and HB 1440 (also by Shepard) which creates procedures and requirements for MCOs to use with health care providers for coding and bundling, were rolled to allow the sponsor to work on the language. Representative Shepard also rolled HB 1113, which makes it a violation of the Consumer Protection Act to violate certain pharmacy access provisions by health insurance issuers or managed health insurance issuers.

HB 1482 (Armstrong) requires buildings, which are over three stories and required to have plans and specifications prepared by a registered architect or engineer, to have a registered architect or engineer provide construction phase services.

HB 2054 (McMillan, Towns) revises current law regarding boxing.

HB 1655 (J. DeBerry), requires the Commissioner of Commerce and Insurance to develop a plan for the equitable apportionment among insurers of those applicants who cannot get coverage through ordinary methods.

HB 1650 (McMillan) enacts reforms involving formularies on prescription drugs and drug costs.

HB 1164 (Towns) creates an offense for insurance companies to increase penalties for having bars on windows and doors of a home, and 1165 (Towns) prohibits setting insurance rates based on zip codes.

HB 1102 (Kernell) reauthorizes the comprehensive health insurance pool. It will be considered if needed.

The Industrial Impact Subcommittee will close after the next meeting on the 22nd.

#### Utilities and Banking Subcommittee

The Utilities and Banking Subcommittee met Tuesday, April 15, with four bills on notice, all rolled one week:

HB 160 (West) reduces from seven to three years the amount of time a bankruptey can prevent a person from becoming a collection agency location manager. An amendment makes the bill and allows the Collection Service Board to make a decision on a case-by-case basis. The Subcommittee requested the bill be rolled one week to review the amendment. HB 1720 (Curtiss) enacts the "Tennessee Fair Lending Act" and establishes rules and regulations governing certain home loans and home loan lenders.

HB 1652 (DuBois) establishes procedures for issuance of administrative inspection warrants authorizing building officials to inspect premises to determine whether violations are occurring.

HB 2009 (McMillan) updates the energy conservation building codes for public buildings to reflect the shift to The 2000 International Energy Conservation Code with 2002 Amendments, published by the International Code Council.

### Small Business Subcommittee

The Small Business Subcommittee met Wednesday, April 16, with seven bills on calendar.

HB 0274 (Maddox), as amended, enacts the Locksmith Licensing Act of 2003. The bill passed as amended to full committee.

HB 0976 (Bowers) transfers the administration of Title V of the federal Older Americans Act, which deals with the employment of older workers, from the Commission on Aging and Disability to the Tennessee Department of Labor and Workforce Development. Representative Bowers stated she would not offer any amendments to the bill and would withdraw it if someone else added an amendment. The bill passed to full committee.

HB 1176 (McCord), which increases the membership of the Real Estate Commission, was rolled one week, as well as HB 1417 (McCord), which requires vacation lodging services to be registered with the Division on Consumer Affairs in the Department of Commerce and Insurance.

HB 1782 (Pinion), which exempts tow trucks performing consensual towing from the motor carrier provisions, was rolled one week.

HB 1860 (Kernell), as amended, regulates the indoor use of pyrotechnic devices. The amendment applies to counties as well as municipalities and requires notification and the presence of an off-duty firefighter at nightclubs where pyrotechnic devices will be used. The bill was passed as amended to full committee.

The Utilities and Banking Subcommittee has announced its final meeting will be on April 22nd. Small Business will close after its April 23rd meeting.

#### Study Committee on Plumbers Licensing

The study committee held its third meeting on Monday, April 14, hearing from plumbers' association representatives, contractors, and inspectors. Bob Bratton of I.C. Thomasson Associates. Chris Wehby of Rock City Mechanical, and Bill Lee of The Lee Company spoke against the proposed licensing system that would provide for an apprentice-journeyman-master graduated scale. Harold McDonald of the Memphis Area Plumbers Association, Andrew Ward of Republic Plumbing of Nashville, Robert Craven of Memphis Codes Enforcement, and Billy Borchert of the Plumbers and Pipefitters of Nashville spoke in favor of the proposed licensing system. Those against claimed no benefit would be gained from the legislation, but restrictions to productivity would ensue. Those for the legislation claimed too many plumbers are practicing right now without enough experience and that the work product has suffered. The committee will meet again next Monday at 2:00 in LP31

# Conservation & Environment

Greg E. Adkins

Note: The Wildlife Subcommittee and the Environment Subcommittee have

been closed, subject to the call of the Chairman. Parks Subcommittee will meet for the last time next week.



### The Full Committee

Chairman Garrett

The Full Environment Committee met on Tuesday, April 15, 2003 and considered two bills. HB 1049 by Rep. McCord was rolled one week. The amended bill allows a 100% disabled veteran to be exempt from buying a hunting/fishing license. HB 2033 by Reps. Hood and McMillan passed to C&R as amended. The amended bill revises the description of Shelby Farms-Lucius E. Burch as natural areas and increases the size of some existing natural areas.

#### Wildlife Subcommittee

The Wildlife Subcommittee met on Tuesday, April 15, 2003 and considered four bills. HB 1475 by Rep. Fitzhugh passed to full committee. The bill changes the residency requirements in order to qualify for a lifetime sportsman license. Current law requires a parent of a child under one year of age to be a resident of Tennessee for one year and continue to reside in the state since the child's birth. The bill would require the parent or guardian to only be a resident for 12 consecutive months immediately preceding purchase of the license. HB 1568 by Rep. McCord passed to full committee. The bill creates the "Tennessee Off-Highway Motor Vehicle Act." The act would require registration of off-road vehicles used for recreation upon purchase. The bill requires that individuals riding off-road vehicles on private land obtain permission from the private landowner. HB 1228 by Rep. Bittle was passed to full committee. The bill mandates safety boating education to persons 12-17 years of age. HB 1047 by Rep. McCord was rolled to 2004

#### Environment Subcommittee

The Environment Subcommittee met on Tuesday, April 15, 2003 and considered six bills. HB 170 by Rep. Briley passed to full committee; the bill would mandate a state tax of \$13.00 on every separate work unit of nuclear material. The revenue generated from the tax would go into a non-nuclear renewable energy development fund. Current law is permissive for each county or municipality to establish a privilege tax on special nuclear material at a rate of \$0.30 for every separate work unit. HB 603 by Rep. Briley was taken off notice. The bill would have decreased the number of days the water utility board has to notify appointing authority in writing of vacancy and decreases the number of days appointing authority has to fill such vacancy from 90 to 60 days. HB 951 by Rep. Tidwell passed to full committee. The bill would add equipment used to remove downed trees, debris, gravel, and sandbars from creeks, streams, ditches that traverse or border agricultural land as a agricultural or forest activity. This means that they would be exempt from the Water Ouality Act and TDEC regulations would no longer apply to those particular activities. HB 871 by Rep. R. Johnson passed to full committee. The bill would require that gasoline sold in Tennessee would have to contain a minimum 10% ethanol. HB 1776, also by Ren. Johnson, passed to full committee. The bill would enact the "Board Equity Act of 2003." The act adds one new member to most environmental boards authorized

by statute. From a list submitted by the Tennessee Conservation Voters, the Governor would appoint each of the new members. HB 1061 by Rep. McCord deletes monitored wells and geothermal wells out of the current water well statute and such wells would not have to be registered or licensed by the department.

#### Parks Subcommittee

The Parks Subcommittee met on Wednesday, April 16, 2003 and considered two bills. HB 1229 by Rep. Hagood and HB 890 by Rep Stanley were rolled one week.

# Consumer & Employee Affairs Shannon Romain

#### Full Committee

The committee referred two bills to Calendar and Rules. HB 0667 (Rep. Jones, S.) adds veterinarians to the IRB 0667 (Rep. Jones, S.) adds veterinarians to the IRB 0667 (Rep. Jones, S.) adds veterinarians to the IRB opposition of providers covered under the Health Care Consumer Right to Know Act of 1998. HB 2010 (Rep. McMillan) as amended gives the commissioner or a designated representative of the Department of Labor and Workforce Development the discretion to assess penalties for wage violations. Furthermore, it mandates that the assessment shall become the final order of the commissioner and is not subject to further review if the employer fails to notify the department of it's intent to contest the assessment within 30 days after receipt or written notice of the penalty. The amendment makes the bill.

#### Consumer Affairs Subcommittee

Four bills were referred to the full committee. HB 1096 (Rep. L. Deberry) makes it a violation of the law for a business to misrepresent its name or location in the telephone directory or directory assistance database. HB 1610 (Rep. West) authorizes the secretary of state to establish consumer affairs offices in the cities of Memphis, Knowlide, and Nashville. The fiscal note on the bill is not available, however the opposite or estimates amended requires that any person or for-profit entity who receives compensation for donations by making telephone solicitations for a chartuible organization to any residential subscriber must inform the potential donor of the amount of the donation that will actually go

to the charity. The committee voted to recommend an amendment to the bill that exempts not-for-profit entities. HB 1758 also by Rep. Maddox prohibits the practice of making representations in an initial offer for a prize or travel services, or in the primary text of a solicitation, promotion, advertisement or other offering and then putting concealed, inconspicuous, or otherwise obscure contradictions in a disclosure. Any violation of the law would be deemed an unfair and deceptive practice. The committee adopted two amendments to the bill. Amendment #1 clarifies the intent of the bill and Amendment #2 specifies that the provisions of the enacted legislation shall not apply after the effective date to any motor vehicle dealer in compliance with the federal advertising regulations of the Tennessee Motor Vehicle Commission

The following bills were deferred for one week: HB 0794 (Rep. Buttry)

HB 1590 (Rep. West)

HB 1755 (Rep. Maddox)

The following bills were taken off notice:

HB 0963 Rep. Pleasant HB1270 Rep. Curtiss

HB1445 Rep. Cochran

HB 1788 Rep. Briley

#### Employee Affairs Subcommittee

The subcommittee met this week. One bill was referred to the full committee. HB 1070 (Rep. Godsey) was presented by Rep. Pleasant who introduced an amendment to the bill that changes the title of unemployment appeals referees to unemployment hearing officers. The committee recommended adoption of the amendment which makes the bill.

The following bills were deferred one week:

HB 1421 McDaniel HB 1345 Rep. West HB 0527 Rep. Windle HB 1588 Rep. West HB 1611 Rep. West HB 1612 Rep. Towns HB 1612 Rep. West HB 2011 Rep. West HB 1038 Rep. Hargrove HB 1857 Rep. West

The following bills were taken off notice:

HB 0015 Rep. M. Turner HB 0017 Rep. M. Turner HB 0085 Rep. Buck HB 0493 Rep. Buck HB 1300 Rep. Fitzhugh HB 1300 Rep. Fitzhugh HB 0495 Rep. Buck
HB 0496 Rep. Buck
HB 0496 Rep. Clem
HB 1941 Rep. Newton
HB 0980 Rep. Newton
HB 1093 Rep. Clem
HB 1093 Rep. Clem
HB 1093 Rep. Clem
HB 0733 Rep. Curtiss

The Consumer Affairs and the Employee Affairs Subcommittees have scheduled final meetings next week.

### Education

Pam Mason

#### The Full Committee

The **House Education Committee** met on Wednesday, April 16, to consider its calendar.

#### Referred to Calendar and Rules:

HB 1093 - (DeBerry, L.) requires institutions of higher education to report to appropriate law enforcement officer if there is probable cause to believe any student is committing or has committed any felony of Class A misdemeanor.

HB 807 - (Black) gives TSAC the authority to set the rate of interest on unpaid graduate nursing programs when recipient does not remain in, and/or return to Tennessee to teach or practice. An amendment on this bill covers both the original setting of the loan and the payback.

Referred to Finance, Ways and Means:

HB 1891 - (Bowers) as amended, requires new students at any public or private higher education institution to return a completed

waiver regarding hepatitis B infection. The waiver will cover the risks for this disease and the effectiveness of a vaccine. A student eighteen (18) years of age or older may

years of age or older may sign or, for minors, the student's parent or guardian.



Rep. Bowers

Deferred one week: HB 995 HB 889

HB

Off Notice: HB 1097 HB 233 HB 484

#### K-12 Subcommittee

At its Tuesday meeting, the K-12 Subcommittee took the following actions.

Referred to Full Committee:

HB 1088 - (DeBerry, L.) requires student activity funds to be deposited in a state depository, or state or federally chartered credit union

Moved to last calendar: HB 1841

Off Notice: HB 1097 HB 233 HB 484

Deferred to next week's calendar:

| HB 1923 | HB 203  | HB 1925 |  |  |  |  |
|---------|---------|---------|--|--|--|--|
| HB 1723 | HB 2035 | HB 99   |  |  |  |  |
| HB 100  | HB 525  | HB 638  |  |  |  |  |
| HB 752  | HB 988  | HB 1174 |  |  |  |  |
| HB 1188 | HB 1200 | HB 1201 |  |  |  |  |
| HB 1302 | HB 1407 | HB 1432 |  |  |  |  |
| HB 1433 | HB 1752 | HB 1850 |  |  |  |  |
| HB 1869 | HB 1886 | HJR 19  |  |  |  |  |
| HB 1844 | HB 1877 | HB 2016 |  |  |  |  |
| HR 96   | HB 795  |         |  |  |  |  |
|         |         |         |  |  |  |  |

#### Higher Ed Subcommittee

The Higher Ed Subcommittee met on Tuesday and Wednesday of this week. At its Tuesday meeting, the first 30 minutes were devoted to its calendar.

Referred to Full Committee:

HB 1987 - (McMillan) as amended removes the automatic escalator in the restoration grants program. This would equalize the amounts that TSAC grants to students across the state whether for public or private institutions. The statutory limit would be removed.

Deferred for two weeks:

HB 737

HB 1227

Deferred until completion of the Scholarship Lottery proposal, HB 787:

HB 1773 HB 1199 HB 1326 HB 1708 HB 1884 HB 1940 HB 1949 HB 1309 HB 402

Taken off notice: HB 526

The subcommittee next began discussion of the scholarship lottery bill, HB 787, (Newton). Chairman Brown spoke to the far-reaching impact of this bill for Tennessee and acknowledged the privilege to serve at this time. At the Chairman's direction, the meetings on this legislation are being taped. Rep. Newton began a section-by-section explanation of his proposal.

On Wednesday, the meeting continued. An amendment adopted by Senate Finance, Ways and Means and the implications were considered. As adopted in their meeting on Tuesday, first year costs would increase by approximately \$39 million and the Early Childhood Education component, section 2, could not be funded. The committee heard from various speakers on different sections of the House amendment. The process will continue next week.

### Finance, Ways & Means

Cathy Higgins

#### The Full Committee Tuesday, April 1, 2003

The full committee met Tuesday, April 15, 2003, with 15 bills on calendar. House Bill 1470 by Rep. Head was rolled one week at the sponsor's request. HB 1361 (Head) was referred to Budget Subcommittee. The remaining bills were referred to Calendar and Rules.

SJR 0017 (Harwell) memorializes the Republic of China

HB 2003 (McMillan), as amended, requires any sales and use tax dealer to file an electronic tax payment when the dealer is consistently liable for \$10,000 or more within a tax period (12 consecutive months).

HB 1895 (Head), as amended, gives the Board of Equalization jurisdiction to assess a cost not to exceed \$5 per parcel (limit \$100) for an appeal. The bill was further amended to provide for a refund for all or part of the assessed costs to the extent the appellant prevails in the appeal.

HB 1990 (Hood), as amended, provides a job tax credit (franchise) and an industrial machinery excise tax credit for a general partnership that establishes and operates a call center in Tennessee that is placed in service on or after June 30, 2003.

HB 0913 (Hargett) from Health, requires optometry applicants to graduate from a school approved by the Board, revises conflict of interest provision for Board members, and increases Board members' per diem from \$50 to \$100.

HB 1635 (West), as amended, names the Codes Prop House at the fire academy to honor "William J. Tangye." The cost of the sign will come from non-state sources.

HJR 0061 (West), as amended, names the administration building at the Tennessee School for the Blind to honor "Ralph A Brewer." The cost of the sign will come from non-state sources.

HB 1685 (Montgomery) authorizes the issuance a new specialty license plate to honor Volunteer Firefighters.

HB 1994 (Miller), as amended, provides for consolidation of the state's property insurance program and casualty insurance program into a single fund for accounting and budgeting purposes.

HB 1731 (Garrett) from Children and Family, provides that the circuit or the chancery court of the county in which the petitioned child resides will have jurisdiction to hear cases involving grandparent visitation.

HB 0556 (Brooks of Shelby) from State and Local, enacts the "Inner-City Redevelopment Act of 2003."

HB 1784 (Wood) from Judiciary, amends the existing code relative to criminal records of whelice operators transporting the public and the costs of the investigation. Currently, the code limits this provision to counties with a metropolitan form of government and population in excess of 100,000 (Davidson) and counties with a population of \$25,000 to \$30,000 (Shelby) based on 1990 census. This bill will expand the applicable counties to all those with a population of 100,000 or more based on 2000 federal census. Applicable counties Stolant, Hamilton, Knox, Montgomery,

Rutherford, Sullivan, Sumner, Washington and Williamson.

HB 030 (McMillan) from Education, requires than new students at any public or private institution of higher learning, who live in on-campus student housing, shall return a completed waiver regarding meningococcal disease. This form will indicate the availability and effectiveness of the vaccine and that the student, parent or guardian has received the information and chosen for the student to have or not have the vaccine. If the student has received the vaccine, if the date of such must be given. This information will be filed in the medical files on campus and are confidential.

### Budget Subcommittee Wednesday, April 16, 2003

Budget Sub met to discuss 28 bills on calendar. Several of the bills were rolled to future calendars. The following bills were referred to full committee.

HB 1745 (Fitzhugh), as amended, extends the reporting deadline for the Predatory Lending Study Committee to February 28, 2004.

HB 1946 (Hargrove) authorizes the issuance of the NASCAR license plate. The amendment adopted changes the allocation so that 50 percent that is allocated to the nonprofit organization will be distributed in equal parts to the Tennessee State Museum Foundation and the Speedway Children's Chartise in Tennessee. The amendment specifies that the 40 percent by statute that is allocated to the Arts Commission will instead be directed to the Tennessee State Museum, which is administered by the Arts Commission.

HB 662 (Vincent), as amended, will allow charitable organizations to have the option of paying the gross receipts tax instead of the sales tax on specific vending machines. The applicable machines must be coin operated and dispense a product with a price of \$0.25 or less. The machines must also have a fixed price and not be able to dispense change. It allows the Department of Revenue to charge a fee of \$1.00 per machine and \$2.00 per company.

HB 1893 (Head) authorizes the State Board of Equalization to impose a fee for processing property tax exemption applications. The State and Local amendment prohibits the fee from exceeding \$100 and requires the fee to be proportionate to the value of the property at issue. HB 0543 (Ferguson) from Judiciary, authorizes criminal background checks of direct care employees of certain health care facilities.

HB 1252 (McMillan) allows property owned by the state development centers and controlled by the division of mental retardation services to be sold or leased. The proceeds of such safe or lease is to be deposited in a special trust fund carmarked for purposes of planning and developing programs for persons with mental retardation.

HB 1633 (West) authorizes the issuance of "The Hermitage" license plate.

HB 0539 (Overby) from Judiciary, prohibits expungement of a defendant's records or charges when such defendant has been convicted of any offense or charge, including a lesser included offense or charge.

HB 1065 (Brooks of Shelby), as amended in Commerce, makes the funds available in the Small and Minority-Owned Telecommunications Business fund to be made available to the new Small and Minority-Owned Business Assistance Program fund.

### **Government Operations**

Brian Zuzenak

The House Government Operations Committee met at 10:30 on Tuesday to consider fifteen pieces of legislation.

HB 1149 (J. DeBerry), HB 1426 (Chumney), HB 0200 (Turner, M.), HB 0205 (Turner, M.), and HB 1497 (Kernell) were rolled one week. HB 1535 (Kernell) was rolled two weeks. HB 1553 (Jones) was rolled to the last calendar. HB 1527 (Kernell) was taken off notice.

HB 1965 (Dunn) was referred with a negative recommendation to Conservation. It transfers authority to regulate exotic animals from the TWRA to the Department of Agriculture. TWRA testified that they were the best agency to regulate exotic animals because of their experience. The Department of Agriculture testified that they did not want the authority to regulate exotic animals but would accept it if the legislature wished HB 1340 (Hargrove) was referred to Judiciary as amended. It creates a grant program for sexual assault programs funded by an additional fine on certain sexual offenses. An amendment adds a survise to the bill

HB 0553 (Armstrong) was referred to Health. The amendment that makes the bill will be discussed in the next committee. It deals with day care in nursing homes.

Sunset Extensions—The following sunset extensions were referred to Calendar & Rules:

HB 1501 (Kernell) Families First Advisory Council - 2009 HB 1518 (Kernell) Department of

Transportation -

HB 1522 (Kernell)



Chairman Kernell

State Board for Licensing Contractors - 2009 HB 1545 (Kernell) Southern Dairy Compact - 2007

### **Health & Human Resources**

Judy Narramore

### The Full Committee

The Health & Human Resources Committee met at noon on Tuesday, April 15, to consider 10 bills. After completing the calendar, the committee heard a presentation from Conrad Koller, Executive Director of the Epilepsy Foundation.

Four bils were referred to FW&M. IIB 0554 by Rep.
Armstrong as amended requires the Department of Health to create a 12-month pilot project in one nursing home to confirm the value of disabled volunters in long-term care facilities. The participating nursing home would be reimbursed for costs up to \$10,000 funded from the Nursing Home Resident Protection Trust Fund. Bl 1242 by Rep. Armstrong specifies that the \$100 license fee paid to the Health Planning and Advisory Board for home care organizations is applicable only to organizations that provide home health services or hospice services. This bill also eliminates the \$50 fee

for homes for the aged, the \$100 fee for assisted living facilities, and applies the \$73 learner fee to non-residential methadone treatment facilities but not other alcohol and drug facilities. HB 0641 by Rep, Maddox revises the licensing fee paid by home care organizations authorized to provide only professional support services and recelfines personal support services. HB 1148 by Rep, J. DeBerry requires that TennGar recipients have unrestricted access to medications preserved for diabetes, cancer, HIV/AIDS, and mental illness.

Three bills were referred to C&R. HB 0546 by Rep. Maddox requires the Department of Mental Health & Developmental Disabilities to have applications available as provided under the Community Mental Health Center Cooperation Act of

1998 on or before



Rep. Maddox

January 1, 2004. HB 1453 by Rep, Hagood authorizes the Board of Demistry to issue fiscility permists for lead offices where dentists use general anesthesia, deep seadation or conscious seadation. HB 0470 by Rep. Fowlkee sextends the right of access to public buildings for dog guides in training to dougs being raised or socialized under the authorization of an accredited school for training doe suides.

HB 0707 by Rep. Towns and HB 1768 by Rep. Black were discussed and ultimately rolled two weeks and one week, respectively, at the request of the committee. HB 0236 by Rep. Newton was rolled one week.

#### Mental Health Subcommittee

The final meeting of the Mental Health Subcommittee was held Tuesday afternoon. Three bills were on calendar. Two bills were referred to full committee and HB 1751 by Rep. Maddow was taken off notice. HB 7079 by Rep. Buttry requires that the methodology for payments to service providers by the Division of Mental Retardation Services include salaries of fuert care staff that are at least commensurate with the salaries of staff at state developmental Disabilities to establish, by October 1, 2003, a continuum of behavioral health services for adults, children, and families who are not eligible for

TennCare. This bill also requires the Commissioner to establish, by October 1, 2003, a system that assures mental health counseling, treatment, and support services are available to people affected by disastrous, catastrophic, or unforeseen events.

#### Professional Occupations Subcommittee

Wednesday morning, the Professional Occupations Subcommittee met to consider 22 bills. Four bills were referred to full committee. HB 0944 by Rep. S. Jones authorizes the Committee of Occupational Therapy to establish requirements for assessing the continued competence of licensed occupational therapists. HB 1091 by Rep. L. DeBerry as amended permits a dentist licensed in Tennessee, certified by the American Board of Oral and Maxillofacial Pathology, and certified in oral pathology to be a lab director of oral pathology without obtaining additional medical laboratory licensure. HB 1116 by Rep. Shepard as amended establishes guidelines for lease arrangements between ontometrists and lessors. and prohibits a lessor from directly or indirectly controlling or attempting to control the professional judgment or practice of an optometrist. HB 1697 by Rep. Odom as amended requires clinical pastoral counselors to be licensed rather than certified

HB 1700 by Rep. Odom (chiropractors) and HB 1909 by Rep. Bowers (surgical technologists) were discussed at length and ultimately rolled to next week's calendar. The following bills were also rolled to next week's calendar. HB 0268 by Rep. Shepard, HB 0771 by Rep. Buttry, HB 1452 by Rep. McMillan, and HB 1906 by Rep. McCord. HB 0294 by Rep. D. Delberty was rolled to the first calendar of 2004. The remaining bills on calendar were taken off notice: HB 0316, HB 0206, HB 0293, HB 0446, HB 0773, HB 1385, HB 1389, HB 1419, HB 1767, HB 1942, and HB 1167.

The final meeting of the Professional Occupations Subcommittee will be held April 23.

#### Public Health & Family Assistance Subcommittee

The Public Health & Family Assistance Subcommittee had 10 bills on the calendar Wednesday morning. Four bills were referred to full committee. HB 9614 by Reps. Hargett, Davis as amended exempts certain organizations from food service regulation by the Department of Health. HB 9669 by Rep. M. Turner as amended enacts the "Consumer Protection Act for Wheeled Mobility." HB 1692 by Rep. Bowers as amended reduces the number of members on the Board of Cosmetology from nine to seven. HB 2039 by Rep. B. Turner as amended revises existing day care law.

Rep. Bowers presented an amendment to HB 0442 (data collection on spessi) and rolled the bill to next weeks calendar to allow members time to review the amendment. The following bills were also rolled to next week's calendar: HB 0708 by Rep. Towns, HB 1000 by Rep. Towns, BH 1010 by Rep. Towns, BH 1010 by Rep. Towns, HB 1010 by Rep. Towns, HB

Wednesday afternoon, a public hearing was held on HB 0975 by Rep. Bowers. This bill, which probibits the Commission on Aging and Disability from providing direct services to individuals if a local community agency is providing such services, will be on calendar next week.

The final meeting of the Public Health & Family Assistance Subcommittee will be held April 23.

### Health Care Facilities Subcommittee

Subject to the call of the Chair, the final meeting of the Health Care Facilities Subcommittee was held Wednesday at noon with four bills on calendar. Three bills were referred to full committee and HB 1351 by Rep. Curtiss was rolled. HB 1261 by Rep. McMillan extends the current moratorium on new intermediate care nursing home beds until June 30, 2005. HB 9556 by Rep. B. Turner as memded increases the cap on ICFMR beds by 50 and carmarks those beds for persons currently residing in state institutions. HB 1135 by Rep. Briley as amended revises existing law related to nursing homes.

# <u>Judiciary</u>

Paige Edwards

### Criminal Procedure & Practice Subcommittee

On Tuesday, the Criminal Procedure & Practice Subcommittee met to consider 18 bills. HB 1166 by Representative Towns was transferred to the Constitutional Protections Subcommittee. IB 652 by Representative Stanley was taken off notice. The following eight hells were rolled to next week: HB 457 by Representative Briley, HB 606 by Representative John DeBerry, HB 607 by Representative John DeBerry, Worsh HB 720 by Representative Representative Forws, HB 1020 by Representative Chumney, HB 1641 by Representative West, and HB 1901 by Representative West, and HB 1901 by Representative McGrad.

The following eight bills were sent to the full committee:

- HB 74 by Representative Buck, as amended, includes sexual battery by an authority figure under the definition of a sexual offense to determine whether to allow a suspended prosecution or probation.
- HB 270 by Representative Shepard, as amended, creates the Youthful Offender Annesty Act. Under this bill, an eligible individual could petition the court to have all public necords of convictions or adjudications of delinquency expunged that involve the underage purchase, possession, transportation, or consumption of alcohol or beer. The petition could be filed after 10 years have lapsed from the date the petition in stof filed within one year of the date of first eligibility, such person is forever barred from petitioning the expungement of these records. Also, this bill directs the administrative office of the courts to create and distribute a form for petitioning the expungement of these records.
- the expungement on mese records.

  HB 806 by Representative Harwell, as amended, requires criminal history information to be made available by the National Crime Prevention and Privacy Compact following the adoption of the compact by the general assembly. The director of the TBI would execute, administer, and implement the compact on behalf of the state. The National Crime Prevention and Privacy Compact is codified in 42 U.S.C. of 14616.
- HB 1163 by Representative Towns provides that the victim of a carjacking would not be required to pay any expenses incurred in the storage, transportation, or impoundment of the vehicle. These expenses could be taxed as costs in the criminal proceeding.
- HB 1231 by Representative Windle allows an employee of the department of children's services or department of correction to have access to investigation records and reports prior to a due process hearing where disciplinary action is

- considered or issued. Also, this authority would be given to the employee's representative.
- HB 1403 by Representative Coleman creates a Class A misdemeanor when a person knowingly installs or reinstalls an object that is not a federally approved air bag as part of the vehicle inflatable restraint system.
- HB 1736 by Representative Towns enhances the punishment for committing drug violations or conspiracies to commit drug violations on the grounds or facilities of any place of worship or within 1,000 feet of the property that comprises the place of worship. Under this bill, these violations would be punishable one classification higher than is provided under the present law. Also, the defendant sentenced for a drug violation would be routiful to serve at least the minimum sentence.
- HB 1323 by Representative Sontany amends the Criminal Injuries Compensation Act. Under this bill, a victim of statutory rape could file a claim under the Criminal Injuries Compensation Act. This bill specifies that a victim of statutory rape is incapable of giving consent to the offense, not criminally responsible, not an accomplice, incapable of intending the unlawful act, and not responsible for contributing to the crime.

Note: The Criminal Procedure & Practice Subcommittee will hold its final meeting of the year on April 22, 2003.

#### Constitutional Protections Subcommittee

On Tuesday, the Constitutional Protections Subcommittee met consider 17 bills. HB 997 by Representative Buttry failed to pass out of the subcommittee. Bl 710 by Representative West will remain in the subcommittee because the bill received a the vote of 4-4. Representative West took HB 1604 off and HB 1614 off notice. Representative Bowers rolled HB 438 for two weeks. Representative Butter billed HB 452 for one week. Representative West rolled the following ten bills for one week: HB 1604, HB 1617, HB 1618, HB 1618, HB 1618, HB 1629, HB 1629, HB 1630, and HB 1637.

HB 1606 by Representative West was sent to the full committee. HB 1606 provides that a handgum carry permit holder shall lawfully carry a handgum under an expired permit prior to approval or denial for a renewed permit. During this interim period, the permit holder would be required to provide proof that a renewal amplication was delivered to the department of safety. Note: The Constitutional Protections Subcommittee will hold its final meeting of the year on April 29, 2003.

#### Judicial Administration Subcommittee

On Tuesday, the Judicial Administration
Subcommittee met to consider six bills. HB 1320 by
Representative Brooks (Knox) was taken off notice. The
following five bills were sent to the full committee:

- HB 837 by Representative Head, as amended, provides guidelines for utilizing expenditures from the Fraud and Economic Crimes Prosecution Fund. This bill would limit the district automey's discretion for the use of these funds. This bill specifies that employees' salaries would not be supplemented from the funds that are collected.
- HB 698 by Representative Hargett includes general sessions courts designated as environmental courts to handle terminations of tenancy for known controlled substance and prostitution violations.
- HB 141 by Representative McMillan, as amended, provides that the total appeal bond in a civil case shall not exceed \$25,000,000,00, regardless of the value of the judgment. Under this bill, the court may enter appropriate orders if an appellee proves by a prependerance of the evidence that an appellant is dissipating assets outside the ordinary course of business to avoid payment of a judgment. Specifically, the court would be authorized to enter orders that are necessary to protect the appellee and that require the appellant to post a bond in an amount up to the total value of the judgment. This bill addresses issues related to the Tobacco.
- HB 953 by Representative Kent enhances the punishment for contempt in an environmental court.
   Under this bill, punishment for contempt is limited to a fine of \$50.00 and imprisonment not exceeding 10 days for each violation.
- HJR 274 by Representative McMillan creates a special joint committee to study the present trial court judicial districts, the allocation of judges, other judicial personnel, district attorneys general and district public defenders. The goal of this study is to determine whether a different organization of the trial courts would result in more efficiency and cost savings. Also, this special joint committee would review and determine whether the districts and judicial personnel within the districts are configured and assigned in a manner that will give citizens equal access to the courts and that each citizen is served by a proportionately equal number of judicial

officers. Under this resolution, the special joint committee would report its findings and recommendations, including any proposed legislation or interim reports, by November 1, 2004.

Note: The Judicial Administration Subcommittee will hold its final meeting of the year on April 29, 2003.

### Civil Procedure & Practice Subcommittee

On Wednesday, the Civil Procedure & Practice Subcommittee met to consider 23 bills. HB 163 by Representative Buck, HB 451 by Representative Todd, and HB 1189 by Representative Davis were taken off notice. Two bills were sent to the full committee. The remaining bills on the calendar were rolled to the final calendar of the subcommittee.

The following two bills were sent to the full committee:

- HB 721 by Representative Buck revises the present law related to professional bondsmen. This bill would change the criteria for entering a judgment against a bondsman. Also, this bill revises the present law for forfeited ball bonds and liability of a bondsman. This bill provides additional circumstances that would probibilit a reduction or refund of a premium on a contract for a bondsman to act as surety for a defendant. This bill would remove the trial judge's authority to determine that a new bond is not required by a defendant. This bill would create a capacity for a professional bondsman to act as surety.
- HB 1567 by Representative Fitzhugh, as amended, limits a contractor's liability when a contract is made with the state. The contractor's liability would be limited to two times the amount of the contract. Also, this bill authorizes the Commissioner of Finance and Administration to negotiate a limit less than two times the contract.

Note: The Civil Procedure & Practice Subcommittee will hold its final meeting of the year on April 23, 2003.

#### The Full Committee

On Wednesday, the Full Judiciary Committee met to consider 27 bills. HB 713 by Representative Hackworth and HB 1275 by Representative Patton were referred to summer study for further consideration of issues relating to custodial interference. HB 92 by Representative Buck failed to receive enough votes for passage and the remain in the full committee. HB 1696 by Representative Caada was rolled for two weeks. Representative John DeBerry rolled HB 605, HB 1145, and HB 1147 for one week. Representative Briley rolled HB 1138, HB 1645, and HB 407 for one week. Representative Kent rolled HB 1324 and HB 1325 for one week. Representative Fowlkes rolled HB 1923 and HB 177 for one week. Also, HR 12 by Representative Brooks (Stelby), HB 441 by Representative Browers, HB 1378 by Representative Turner (Hamilton), and HB 2030 by Representative Turner (Hamilton), and HB 2030 by Representative McMillan were rolled for one week.

The following five bills were sent to Calendar & Rules:

- HB 847 by Representative Armstrong, as amended, authorizes merchants to conduct investigations to deter the sale of alcohol and tobacco products to underage consumers. Also, this bill would provide guidelines for approving underage individuals to participate in these investigative operations. This bill would provide merchants with authority similar to law enforcement officers who conduct "sting" operations as an effort to enforce the laws prohibiting the sale of alcohol or tobacco products to underage consumers.
- HB 1673 by Representative Matheny, as amended, requires the presiding general sessions criminal judges in counties that appoint judicial commissioners (magistrates) to establish qualifications and training necessary for a person to be appointed as a judicial commissioner. Present judicial commissioners would be required to meet the qualifications and requirements established by the judge to be eligible for reappointment. The county legislative body would approve the criteria established by the judge.
- HB 820 by Representative Overbey, as amended, allows notaries to use a stamp to imprim their seal of office. Impression notary seals would be valid until the end of the notary's term of office. As amended, the use of an embossed notary seal after the bill's effective date would not render the acknowledgement defective.
- HB 1846 by Representative Bunch, as amended, provides homestead exemptions for elderly people. Under this bill, an unmarried individual who is 62 years of age or older would be entitle to a homestead exemption not exceeding \$12.500 upon real property that is owned and used by the individual as a principal place of residence. The homestead exemption for a married couple, one of whom is 62 years of age or older, would be \$22,0000 upon real property that is owned by one or both members of the couple and used by the couple as their principal

- place of residence. The homestead exemption for a married couple, both of whom are 62 years of age or older, would be \$25,000 upon real property that is owned by one or both members of the couple and used by the couple as their principal place of residence.
- resucence.

  HB 1401 by Representative Brooks (Knox) allows post-secondary institutions to disclose the final results of any disciplinary proceeding conducted against a student who commits a violent crime or a nonforcible sex offense. Likewise, this bill would authorize institutions of higher education to disclose information to a studen't sparent or legal guardian regarding any violation governing the use or possession of alcohol or drugs. Also, this bill would allow educational institutions to disclose information concerning sex offenders who are required to register with the law enforcement agency of such institution.

The following four bills were sent to Finance, Ways, & Means:

- HB 1322 by Representative Sontany, as amended, adds a member from the House of Representatives and a member from the Senate to the victims of crime coordinating council. The speakers of the House of Representatives and the Senate would choose these members. The per diem and mileage costs incurred would be paid from existing grant funds awarded to the council to pay for administrative expenses.
- HB 1264 by Representative Walker, as amended, specifies that the salary for a general sessions court judge shall be determined by the higher classification, on the basis of the subsequent census, for the remainder of the judge's serm and subsequent terms in office. This bill states that the judge's salary will not be less than the salary paid prior to the reclassification. This bill would become effective on September 1, 2006.
- HB 189 by Representative Turner (Davidson), as amended, adds another item to the list of available remedies that an employe may seek in an action against an employer who commits discriminatory acts in violation of the state's wage regulations. Under this bill, an aggrieved employee may be awarded compensatory and punitive damages in addition to unpaid wages, attorney fees, and court costs. Also, this bill directs the Economic Council on Women to conduct a study to examine issues relating to wage disparity.
  - HB 1001 by Representative McMillan, as amended, authorizes any military veteran or other designated

individual to request the removal of military discharge records from the official records held in the office of the register of deeds, except records preserved on microfilm. Likewise, the veteran's social security number may be redacted from any military discharge record if the storage of the records permits reduction. This bill provides a standard request form that can be completed and submitted for recording in the office of the county register of deeds. This bill specifies that military discharge records may be viewed through a subscription service approved by the county register of high probibits placing a social security number on any document filed or recorded in the office of the county register of deeds.

Note: The Full Judiciary Committee will hold its final meeting on May 7, 2003.

### **State & Local Government**

Lawrence Hall, Jr.

### The Full Committee

The State and Local Government Committee considered HB onl. by Rep. Newton, and sent it to Finance, Ways, and Means. Amendment #1, by Rep. Newton rewrise this bill. The bill, entitled "Tennessee Education Lottery Implementation Law," basically sestablishes a corporation to oversee the operations of the lottery. There were several amendments proposed and recommended for adoption during the committee's meeting. The following amendments were recommended:

Amendment #2, by Rep. Miller, requires a plan for minority participation to be submitted as a part of the proposal to the board for those companies seeking to implement the lottery.

Amendment #3, by Rep. Miller, creates an Advisory Council on minority business participation composed of nine (9) citizens.

Amendment #4, by Rep. Bunch, prohibits state elected officials, employees of executive, legislative or judicial branches of government, an officer or director of a vendor, or an immediate family member of any such person from serving as a director of the lottery board.

Amendment #5, by Rep. Bunch, prohibits the corporation from purchasing securities from or through a director of the corporation, any person who holds an elected state public office, an officer or director of a vendor, or any person who is an immediate family member of such persons or officials.

Amendment #6, by Rep. Tindell, provides that lottery retailers are to be paid no less than 6 1/2% of their gross lottery sales. This amendment also gives the board the authority to provide for other forms of compensation for services rendered by lottery retailers.

Amendment #7, by Rep. West, allows any retailer, vendor, or applicant for a retailer or vendor contract to file an appeal of a final action by the board to either the chancery court of Davidson County, or in a court where the event occurred, or where the petitioner is doine business.

Amendment #8, by Rep. Vincent, provides that unclaimed prize money be deposited into an account known as the "legislative education initiative fund." The amendment further requires that moneys in the fund be distributed equally among all 132 members of the general assembly, and to be allocated by the member, within the member's district, for educational purposes consistent with the state constitutional requirements regarding lottery proceeds.

Amendment #9, by Rep. Miller, directs the corporation to strive to achieve 15% minority participation.

Amendment #10, by Rep. Bunch, prohibits the sale of lottery tickets on publicly owned property, meaning all state or local government owned property.

Amendment #13, by Rep. Rinks, (1) creates a prohibition on members of the General Assembly and members of the Governor's cabinet and staff from receiving any compensation from a lottery vendor or any

company contracted by the lottery corporation. This prohibition will continue to exist for one year after leaving such positions; (2) creates a procurement panel composed of three members - the Sostions. Treasurer, Comptroller, and the Finance and Administration Commissioner. The panel will have the duties of reviewing and submitting comments to the board for consideration on all contracts in excess of \$500,000. The



Rep. Rinks

Commissioner of F&A serves as the chairperson of this panel. And, it (3) creates a five member board of directors for the lottery corporation. Three members are to be appointed by the Governor, one by the Lieutenant Governor, and one by the Speaker of the House.

#### State Government Subcommittee

State Government Subcommittee passed two bills out

to full committee. HB 812, by Rep. Pinion, authorizes TRICOR to develop policy to sell products to state, city, and county employees. HB 810, also by Rep. Pinion, allows TRICOR to develop procedures for hiring and recruiting.

#### Local Government Subcommittee

Local Government Subcommittee considered and passed HB 1793, by Rep. Ferguson, to full committee. This bill, as amended, will allow the board of zoning appeals in Roane County to increase the membership to 3, 5, 7, or 9 members.

The Flections Subcommittee is closed

### Transportation

Greg E. Adkins

### The Full Committee

Note: The Transportation Subcommittees will be closing next week.

#### Full Transportation Committee

The Full Transportation Committee met April 16, 2003 and considered six bills.

The following three bills were rolled one week:

1. HB 1054 by Rep. McCord--The bill would allow a

- motorcycle to stop at a traffic light and if the vehicle detection device doesn't trigger the light to change then with due caution the motorcyclist can proceed through the red light. 2. HB 896 bv Rep. Cooper-The bill requires TDOT to
- 2. HB 596 by Rep. Cooper—The bill requires IDO1 to develop guidelines for municipal tourism and direction signage and requires the commissioner to report progress to the House and Senate Transportation Committees in January 2004.
- HB 697 by Rep. Langster--The bill authorizes "Children's Hospital, Vanderbilt University Medical Center" signs for Davidson County.

HB 819 by Rep. Pinion passed to FW&M as amended. The amended bill would require an individual acquiring a drivers license from the Department of Safety to either have a Social Security Number, or an Individual Taxpayer Identification Number (ITIN #) and legal presence. HB 952 by Rep. Tidwell passed to FW&M as amended. Present law requires that all persons driving or riding a motorcycle to wear a crash helmet that is approved by the National Highway Transportation Safety Administration (NHTSA). The bill would require the driver or the rider to wear a motorcycle helmet. The bill would also exempt persons 21 years of age and older from wearing a helmet while riding a motorcycle; present law requires everyone to wear a crash helmet at all times. The amendment requires that the motorcyclist have medical and accident insurance. HB 1775 by Rep. Maddox passed to FW&M. The bill creates a special purpose license plate for honorably discharged members of the Tennessee National Guard.

### Public Safety & Rural Roads Subcommittee

The Public Safety & Rural Roads Subcommittee met on Tuesday, April 15, 2003 and considered eleven bills on the calendar. HB 1705 by Rep. DuBois passed to full committee; the bill would prohibit the acceptance of matricula consular cards for proof of identification for driver license application and issuance purposes, HB 1742 by Rep. Fitzhugh passed to full committee as amended. The amendment rewrites the bill and authorizes the Department of Safety to identify the residence of the county in which the applicant is applying for registration of automobile tags. HB 1790 by Rep. Rowland passed to full committee with an amendment. As amended the bill would require that persons without a social security number or INS documentation would not be able to acquire a driver's license. Legal residents with proper INS documentation would be required to reapply for a driver's license every vear while a person with a social security number would only have to apply for a driver's license every five years. HB 1640 by Rep. West passed to full committee as amended. The amended bill would exempt qualifying agents and qualifying managers from taking continued legal education-dealing with private security guards. HB 253 by Rep. Stanley passed to full committee as amended: the amended bill would require drivers license suspension of an at-fault driver who hits or causes serious bodily injury to a pedestrian minor on school property. HB 1206 by Rep. DuBois was taken off notice. HB 1284 by Rep. Odom was rolled one week.

HB 1750 by Rep. Maddox was rolled to 2004. HB 604 by Rep. J. DeBerry was rolled one week. HB 774 by Ren. Pleasant was rolled one week. HB 1959 by Rep. Vaughn was rolled one week.

Public Transportation and Highways Subcommittee The Public Transportation and Highways Subcommittee met on Wednesday, April 16, 2003 and considered nine bills. The following sign bills passed to full committee:

1. HB 1027 by Rep. Fowlkes-- "Loyd (Geke) Kirk and Kitch Avmett Memorial Bridge" sign.

2. HB 1761 by Rep. Maddox -- "George Broussard Memorial Bridge" sign.

HB 2013 by Rep. Pinion passed to full committee as amended. The amended bill would allow the Commissioner of TDOT to organize the department into denartmental units, as he/she deems necessary to carry out the duties and functions imposed on the Commissioner. The Building Commission must authorize the changes. HB 239 by Rep. Pinion passed to full committee as amended. The amended bill authorizes TDOT not to publish settlement notices of the bidding request in the newspaper. The amendment does not apply to bid notices. SJR 104 by Rep. P. Johnson passed to full committee. The resolution designates May 2003 as "Motorcycle Awareness Month."

The following bills were rolled one week:

- 1. HB 840 by Rep. Fowlkes
- 2. HJR 262 by Rep. Roach

The following bills were taken off notice:

- 1. HB 1123 by Rep. Harmon
- 2. HB 1852 by Rep. Kernell

#### The Budget Hearings



### Department of Agriculture

Matt Barnes

Research Analyst, Agriculture

On March 27, 2003, Ken Givens, Commissioner of the Department of Agriculture, presented the Department's 2003-2004 budget request to the House Finance, Ways, and Means Committee. The Department's proposed budget totals \$72,235,400, which includes \$53,630,900 in dedicated state appropriations and \$10,333,200 in dedicated state appropriations.

The Department's 9% reductions in state appropriations total \$6,830,400, coming primarily through the abolishment of 33 full-time positions, 13 of which are currently filled and 20 vacant, and 3 seasonal positions.

Commissioner Givens noted the largest reduction is in the Agricultural Resources Conservation Fund, saving the state \$2,905,000 by redirecting revenue generated by the Realty Transfer Tax to the General Fund. As a result, grants that eventually make their way to landowners to install Best Management Practices and improve water quality will be climinated.

The next largest reduction is coming in the Forest Fire Protection Program, saving the state \$1,026,100 by abolishing 20 vacant positions and reducing associated operational expenses. This amount also includes \$400,000 of equity funds, which accrue when employees leave and others start at lower salaries. Commissioner Givens noted this cut would have no impact on public health and safety.

Commissioner Givens mentioned the Department of Agriculture's efforts to improve Homeland Security by proposing legislation this year to secure and render inoperable all aircraft employed in aerial spraying activity when such aircraft are not in service. The bill, HB 2046 (McMillan) has passed the House and is making its

(continued on the next page)

### Department of Agriculture, cont.

way through the Senate. The Department has also increased its security at the Ellington Agricultural Center to provide for 24-hour surveillance as long as the nation is under a Code Orange Alert.

The Department was able to cut \$100,000 in the Water Quality Program by making an official request to the Environmental Protection Agency. Currently, 8 Environmental Specialists in the Water Quality Program are funded 75% federal dollars, 25% state. The Department requested the EPA pay 100% of the funds, which the EPA subsequently granted.

Commissioner Givens claimed one of the more painful cuts is in the area of Agricultural Marketing and Development, where the Department is being forced to cut \$193,500. The painful part, according to Commissioner Givens, is in the reduction of various marketing and fair/investock show support initiatives. As a result, the Department will not be able to provide blue ribbons at many of the fair contests this year.

Among notable performance measures by the Department, Commissioner Givens pointed out the Department's efforts in the Boll Weevil Eradication Program. Actual number of boll weevils captured in 2001-2002 totaled 1,417,800, while the number of captures estimated for 2002-2003 are 535,000 and 240,750 for 2003-2004. Commissioner Givens stressed the importance of this program by pointing out that Georgia nearly lost all of its cotton production because of the damage done by boll weevils.

# Tennessee Advisory Commission on Intergovernmental Relations (TACIR)

Cathy Higgins

Research Analyst, Finance, Ways & Means

Dr. Harry Green, Executive Director, presented the budget for fiscal year 2003-04 on their rescheduled hearing day of Wednesday, April 9th. Dr. Green began the presentation by reading TACIR's mission statement: "Serve as a forum for the discussion and resolution of intergovernmental problems; provide high quality research support to state and local government officials to improve the overall quality of government in Tennessee; and to improve the effectiveness of the intergovernmental system to better service the citizens of Tennessee."

The commission's total budget for fiscal year 2003-04 totals \$2,086,200 of which \$280,000 will come from state appropriated dollars. The remaining \$1,806,200 are "other" revenues. The commission did not make any improvement requests for the coming fiscal year.

The commission complied with Governor Bredesen's objective to reduce expenditures budget by 9 percent. This reduction will save the general fund \$190,900. The majority of the savings will come from reducing the state appropriation by \$155,000 and replacing these dollars with interdepartmental revenue. Dr. Green indicated that the increase in interdepartmental revenue is ambitious and if the increase does not materialize there will be a hole in the commission's budget. The remaining reductions to meet the 9 percent will come from operating costs and research project expenses totaling \$35,300.

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#### Tennessee Department of Correction

Denise Sims

Director, House Research Division

Commissioner Quentin White, along with Deputy Commissioner Linda Dodson and Assistant Commissioner member Fred Hicks, presented the department's proposed FY 2003-04 budget to the Finance, Ways and Means Committee on Wednesday, April 9th.

The recommended operating budget totals \$520,389,800 (\$489,606,900 state dollars) for the department.

### Onerating Budget (State Dollars):

| Operating Budget (5              | tute Dollars). |                  |                     |  |
|----------------------------------|----------------|------------------|---------------------|--|
|                                  | State          |                  | Total Recommended   |  |
|                                  | Appropriation  | Improvements (5) | State Appropriation |  |
| Adult Institutions $\rightarrow$ | \$ 338,250,800 | \$16,962,000     | \$ 355,212,800      |  |
| $Programs \rightarrow$           | 129,394,100    | 5,000,000        | 134,394,100         |  |
|                                  | \$ 467,644,900 | + 21.962.000 =   | = \$ 489,606,900    |  |
|                                  | \$ 407,044,700 | 21,902,000       | 3 405,000,500       |  |

The five improvement requests within the budget are \$324,800 for the Hardeman County Correctional Facility, \$14,853,900 for the Whiteville Correctional Facility, \$1,223,300 for the South Central Correctional Center, \$560,000 for the Lois M. DeBerry Special Needs Facility, and \$5,000,000 for state prosecutions.

The recommended capital budget request totals \$6,715,000 and includes six capital maintenance projects: 1) the development, testing and installation of a display control system at the Riverbend Maximum Security facility; 2) a security electronics upgrade at the West Tennessee State Penitentiarry; 3) roofing system installation on six units at Riverbend; 4) boiler replacement at various sites; 5) installation of an emergency generator at Bnshy Mountain; and 6) installation of emergency generator at Bnshy Mountain; and 6) installation of emergency generator at Bnshy Mountain; and 6) installation of emergency

To comply with the governor's request, the department has proposed just over \$13 million in base reductions. Those nine reductions and two revenue generating proposals are as follows:

- §7,048,900 in the State Prosecution Account. In non-contract facilities, the cost-per-day cap will be reduced from \$35 to \$29. In addition, the Johnson City Jail Program will close all female beds. According to the department, Johnson City should be able to handle the overage.
- 2. \$1,058,100 in Overtime Reduction. The department says this is approximately 25% of projected overtime.
- 3. \$\overline{8}\$153,500 in Training Reductions. This amount represents a two-week reduction in training time for correctional officers from six to four weeks.
- § 300,000 by Reducing Utilities at the Turney Center. The department is talking with a gas supplier to
  initiate its own contract.
- 5. § 80,000 in a Reduction of Travel Costs at All Locations.
- § 350,000 from Professional Services Other State Agencies. Aligns budget with actual year expenditures.
   § 50,000 from Professional Services Advertising. This reduces the job advertising budget in the Central
- Office by half.
- \$1,957,200 by Reducing Supplies by 6%.
   \$1,067,700 by Abolishing 34 Vacant Positions.
- 10. <u>§ 753,100 in Revenue from Safekeepers</u>. Currently, the Department of Correction does not charge counties for safekeeping (i.e., housing offenders who, for whatever reason, cannot be housed with others in local facilities). The state holds these offenders for the locals, usually, until their trial comes up. The department will now charge those counties on a per-day payment basis.

#### Correction, continued

11. § 200,000 from Expanding Work Release. In the work release program, 35% of the net income goes for room and board. TDOC now collects about \$100,000.

The committee asked if proposed cuts will affect security at any of the facilities. The department assured members that reductions will have no effect on security.

### Alcoholic Beverage Commission

Brian Zuzenak

Research Analyst, Government Operations

On April 9, 2003 the Alcoholic Beverage Commission (ABC) presented its budget for the 2003-2004 fiscal year to the House Finance, Ways and Means Committee. Acting Director Danielle Elks represented the commission.

To fulfill the 9% budget reduction, ABC will be eliminating 4 positions (secretarial) and downgrading 2 positions (attorney and special agent). It will also be reducing its travel and supply expenditures. The total reduction is approximately \$167,000.

The commission does not believe that these reductions will significantly impact its service.

The commission also recommended ways in which they could become self-sufficient. Licensing fees, which are currently deposited in the general fund, could be credited to the agency. These fees currently fund other programs and would only be a transfer of funds. The commission has also recommended increasing licensing/permitting fees which have not be increased in forty (40) years.

### Tennessee Corrections Institute

Brian Zuzenak

Research Analyst, Government Operations

On April 9, 2003 the Tennessee Corrections Institute (TCI) presented its budget for the 2003-2004 fiscal year to the House Finance, Ways and Means Committee. Executive Director Charles David Hensley represented the institute.

To fulfill the 9% budget reduction, TCI will be eliminating one vacant clerical position and cutting \$33,000 from their travel budget. The reduction in travel constitutes almost half of TCI's travel budget. Of the remaining travel budget, most (\$32,748) is used to cover the costs of assigned State vehicles that their specialists drive. TCI would have approximately \$2,000 to cover the rest of their travel expenses.

The department believes that these cuts will severely impact their ability to complete local training for county Corrections Officers and inspections and certification of local jails due to a lack of travel expenditures.

#### Commission on Aging and Disability

Judy Narramore

Research Analyst, Health & Human Resources

Executive Director James Whaley presented the Fiscal Year 2003-04 budget for the Commission on Aging and Disability. The Commission was directed to reduce state funds in its budget by \$857,400 to meet the Governor's 9 percent reduction target. The Commission's total budget for fiscal year 2003-04 is \$36,338,900 (88,669,100 states: 252.564,800 federal: and \$2,105,000 other).

Mr. Whaley identified the principles used to identify the cuts, as follows:

- · Preserve state funds used to match federal funds.
- Maintain state funding in the Public Guardianship Program. The individuals served by this program have no
  other alternative for assistance and the court has appointed the program to serve as conservator for these
  individuals.
- Ability of each program to generate funds from other sources and the history of federal funding increases.
- Programs serving the most frail would be cut last.

The specific cuts identified by the Commission include:

- Reduce administrative travel by \$5,500.
- Eliminate state funding for the Retired Senior Volunteer Program (\$100,000). There is no state matching requirement for this program.
- Reduce state funds for senior centers by \$351,700, leaving \$1million in the account to fund 140 centers
  across the state. Some smaller centers may close and many will likely reduce their operating hours.
- Reduce state funding for home and community based services by \$400,200, which will increase the number
  of persons on the waiting list for services.

Final presentations will be heard on Thursday, April 17, 2003.

### Scheduled Are:

Health Services & Development Agency (Health Facilities Commission)

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Council of Juvenile and Family Court Judges

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Commission on Children and Youth

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Department of Mental Health and Developmental Disabilities

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F & A Health Services

